# TRANSPORTATION AGENCY FOR MONTEREY COUNTY

Compilation Report on Compliance with Ordinance No. 2016-01 and the Measure X Master Programs Funding Agreement

June 30, 2018

TRANSPORATION AGENCY FOR MONTEREY COUNTY.
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TABLE OF CONTENTS

June 30, 2018

Independent Accountants' Report on Applying Agreed Upon Procedures	1
Schedule of Measure X Allocations, Expenditures, Fund Balance, and Compliance	3
Findings	4



## INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED UPON PROCEDURES

Transportation Agency for Monterey County

We have performed the procedures enumerated below, which were agreed to by the Transportation Agency for Monterey County, solely to assist it in evaluating management's assertion that the cities of Carmel-by-the-Sea, Del Rey Oaks, Gonzales, Greenfield, King City, Marina, Monterey, Pacific Grove, Salinas, Sand City, Seaside, Soledad, and the County of Monterey complied with their Measure X Funding Agreements and with the Measure X Investment Plan of the Transportation Agency for Monterey County including Maintenance of Effort requirement, during the fiscal year ended June 30, 2018. Management of each of the entities listed above is responsible for compliance with their Measure X Funding Agreements and with the Measure X Investment Plan of the Transportation Agency for Monterey County including the Maintenance of Effort requirement. This agreed-upon procedures engagement was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the specified users of the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose. We did not audit the financial statements of the Traffic Safety and Investment Plan Account Funds of the entities. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Schedule of Measure X Allocations, Expenditures, Fund Balance, and Compliance, is based solely on the report of the other auditors.

### Procedures Applied

- 1. Obtained the audited financial statements and/or Traffic Safety and Investment Plan Account Fund audited financial statements of each of the entities for the fiscal year 2017-2018.
- 2. Read the audited financial statements to determine total revenues, expenditures, and fund balances of the Measure X Fund for the fiscal year 2017-2018 for each jurisdiction.
- 3. Obtained an opinion from the entity's independent auditor on the entity's compliance in accordance with the compliance requirements described in the Transportation Agency for Monterey County's (TAMC) Ordinance No. 2016-01 and in the Measure X Master Programs Funding Agreement (the Agreement) between TAMC and each entity.
- 4. Made a determination if the entities met their Maintenance of Effort requirement based upon our review of the annual average of its expenditures from its general fund during the preceding three fiscal years, as reported to the Controller pursuant to Streets and Highways Code section 2151 ("Maintenance of Effort").
- 5. Summarized our findings in the accompanying Schedule of Measure X Allocations, Expenditures, Fund Balance, and Compliance for the fiscal year ended June 30, 2018.
- 6. Determined that each entity segregated monies received pursuant to Measure X in a separate Traffic Safety and Investment Plan Account Fund and has a reasonable method of allocating interest to unspent funds.

We were not engaged to, and did not, perform an audit, the objective of which would be the expression of an opinion on management's assertion. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information of the Board of Directors and management of the Transportation Agency for Monterey County, and is not intended to be and should not be used by anyone other than these specified parties.

Santa Maria, California

Moss, Leny & Hartgreim RLP

September 9, 2019

#### Transportation Agency for Monterey County Schedule of Measure X Allocations, Expenditures, Fund Balance, and Compliance For the Fiscal Year Ended June 30, 2018

	Carmel	Del Rey Oaks	Gonzales	Greenfield	King City	Marina	Monterey	Pacific Grove	Salinas	Sand City	Seaside	Soledad	County of Monterey	Total
Revenues in Local Measure X Funds:  Measure X allocation received  Measure X loan proceeds	\$ 180,580	\$ 67,453	\$ 184,093 2,500,000	\$ 315,835	\$ 305,107	\$ 618,260	\$ 947,335	\$ 430,205	\$ 4,887,167	\$ 26,017	\$ 1,159,700	\$ 569,545	\$ 6,647,661	\$ 16,338,958 2,500,000
Interest earned	4,034			1,768	1,294		***	1,153	634	-		849	48,072	57,804
Total Measure X revenue available	184,614	67,453	2,684,093	317,603	306,401	618,260	947,335	431,358	4,887,801	26,017	1,159,700	570,394	6,695,733	18,896,762
Expenditures in Local Measure X Funds: Expenditures:	144,000		2,684,093	58,073	8,117	38,630	321,585	329,825	741,183		83,235	72,275	1,068,843	5,549,859
Total Measure X funding spent	144,000		2,684,093	58,073	8,117	38,630	321,585	329,825	741,183	-	83,235	72,275	1,068,843	5,549,859
Net change in fund balance	40,614	67,453		259,530	298,284	579,630	625,750	101,533	4,146,618	26,017	1,076,465	498,119	5,626,890	13,346,903
Fund balance, beginning of fiscal year				49,969	(91,629)			84,020	(222,785)			85,771		(94,654)
Ending fund balance	\$ 40,614	\$ 67,453	<u>s</u> -	\$ 309,499	\$ 206,655	\$ 579,630	\$ 625,750	\$ 185,553	\$ 3,923,833	\$ 26,017	\$ 1,076,465	\$ 583,890	\$ 5,626,890	\$ 13,252,249
Compliance with Maintenance of Effort: General Fund Street Expenditures 2014-1 General Fund Street Expenditures 2015-1 General Fund Street Expenditures 2016-1 Average of prior 3 years: General Fund Street Expenditures 2017-1 In Compliance?	6 314,328 7 175,508 431,492	\$ 14,819 61,043 25,287 40,826 Yes	\$ -	\$ -	\$ - 51,308 17,103 92,428 Yes	\$ 531,903 135,070 434,257 367,077 633,942 Yes	\$ 2,440,234 2,555,294 2,919,095 2,638,208 2,794,699 Yes	\$ 285,680 137,023 175,176 199,293 204,506 Yes	\$ 2,763,928 3,984,744 4,429,476 3,726,049 4,494,506 Yes	\$ 175,365 398,323 497,886 357,191 632,217 Yes	\$ 656,888 476,040 653,790 595,573	S -	\$ 3,768,551 4,478,822 4,940,363 4,395,912 5,480,243 Yes	
Statement from Independent Auditor stating compliance with the Measure X funding agreement and Investment Plan?	Yes	Yes	Yes	Yes	Yes	Qualified See finding 2018-2.	Yes	Yes	Yes	Yes	See finding 2018-1. Yes	Yes	Yes	

#### TRANSPORATION AGENCY FOR MONTEREY COUNTY

Compilation Report on Compliance with Ordinance No. 2016-01 and the Measure X Master Programs Funding Agreement **Findings** 

For the Fiscal Year Ended June 30, 2018

#### **Finding 2018-1**

The Measure X Master Programs Funding Agreement between the Cities and the Transportation Agency for Monterey County required that the City must expend each fiscal year from its general fund for street and highway purposes an amount not less than the annual average of its expenditures from its general fund during the preceding three fiscal years, as reported to the Controller pursuant to Streets and Highways Code section 2151 ("Maintenance of Effort"). For purposes of this calculation, an average of the prior three (3) years spent for local transportation purposes will be used. The City of Seaside uses its Gas Tax Fund for the majority of streets maintenance expenditures. Typically, the City then reimburses the Gas Tax Fund with a transfer from the General Fund for its discretionary street expenditures as budgeted by Council. However, in the fiscal year ended June 30,2018, the City did not make the transfer during the fiscal year and instead moved the money after year-end posted on July 1, 2018.

Result: The City did not post any maintenance of effort expenditures as paid for by the General Fund in the fiscal year ended June 30, 2018. However, the City did make the transfer on July 1, 2018 for \$632,152. While the City was not in compliance with the Maintenance of Effort requirement as of June 30, 2018, the City is currently in compliance and plans to make a second transfer by the end of the 2018-19 fiscal year to continue meeting the requirements.

#### **Agency Response:**

City of Seaside complied with this requirement in FY 17/18 and will need to demonstrate continuing compliance for FY 18-19 by meeting the Maintenance of Effort requirement. The Transportation Agency for Monterey County will continue to monitor compliance in upcoming fiscal years and withhold funding if the City is non-compliant in the future.

#### **Finding 2018-2**

The Measure X Master Programs Funding Agreement between the Cities and the Transportation Agency for Monterey County required that "All Measure X revenues received and expended shall be accounted for and tracked in its own separate budget and fund titled "Transportation Safety & Investment Plan Account" and will not be comingled with any other funds." The City of Marina transferred \$500,000 of its Measure X revenue into a capital projects fund.

Result: The City did not record its Measure X expenditures in the Transportation Safety & Investment Plan Fund.

#### **Agency Response:**

The City of Marina has traditionally used a capital projects fund for all its capital projects. A capital projects fund receives money from all its sources and then funds the project. This is particularly helpful for projects that have multiple funding sources as opposed to paying varying shares of a project out of multiple funds.

To meet the Measure X requirement, the City of Marina has changed its practice as of the end of last fiscal year (June 30, 2019) and created a capital projects unique to Measure X. The City will still transfer in resources for the Measure X projects, but the Capital Project Measure X fund will take on the nature of Measure X. Any interest earned in the fund will go back to Measure X and they will identify on the City's books this capital project fund as being associated with Measure X. The city believes this will meet the requirements for segregation of funds while not changing the management of capital projects that the City has used for

The Transportation Agency for Monterey County will continue to monitor compliance in upcoming fiscal years and withhold funding if the City is non-compliant in the future.

#### TRANSPORATION AGENCY FOR MONTEREY COUNTY

Compilation Report on Compliance with Ordinance No. 2016-01 and the Measure X Master Programs Funding Agreement Findings

For the Fiscal Year Ended June 30, 2018

#### **Finding 2018-3**

The Measure X Master Programs Funding Agreement between the cities and the Transportation Agency for Monterey\_County required that the Cities complete an Annual Program Compliance Report prior to December 31, 2018. The cities of Del Rey Oaks, Greenfield, Marina, Monterey, Pacific Grove, Salinas, Sand City and Seaside did not complete their report and submit it to TAMC prior to December 31, 2018.

Result: These cities were not in compliance with the timing requirements of the Measure X Master Programs Funding Agreement.

#### **Agency Response:**

All the cities are in compliance as of August 2019. The Transportation Agency for Monterey County will continue to monitor compliance in upcoming fiscal years and withhold funding if the jurisdictions are non-compliant in the future. The Agency will also supply all 13 jurisdictions with an annual audit checklist to aid in their compliance with the Measure X requirements.